



Gender Justice Through Musalihat Anjuman Project



Dated: 24th January, 2008



WORKING PAPER - 4th GJTMAP NATIONAL STEERING COMMITTEE (NSC) MEETING at MoLG&RD Building Complex, Islamabad 30th January 2008

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| Project Title: | Gender Justice Through Musalihat Anjuman Project (GJTMAP) |
| Background: | <p>Social Audit on Abuse against Women (SAAAW) was conducted by MoWD, GoP in 2003, which highlighted the problems encountered by victims of Gender Violence in gaining access to justice in Pakistan's conventional court system. The present Project, whilst endorsing the findings of SAAAW report in relation to gaining access to justice, further highlights a number of problems and constraints faced by victims of Gender Violence in seeking relief through the existing judicial and the alternative dispute resolution (ADR) systems. It further considers ADR platform provided under the Local Government Ordinance, 2001 (LGO) in form of <i>Musalihat Anjuman</i> (MA), which is community based, informal and inexpensive an effective means towards dispensing justice to victims of Gender Violence and resolve their disputes amicably. The Project envisages a comprehensive strategy for operationalizing ADR Framework for curbing gender violence through formation, strengthening and capacity building of Musalihat Anjuman in selected pilot districts (02 per province) in the country.</p> <p>LGO 2001 provides a basic framework for disputes to be resolved amicably through Musalihat Anjumans (MAs). The MA is envisaged under the LGO to consist of a selected panel of persons from within the community, who are publicly known as persons of integrity, good judgment and command respect. The MAs, are to be appointed by <i>Insaaf Committee</i> (IC) which itself is to be elected by the Union Council under Section 88(n) of the LGO. Moreover, under Section 104 of the LGO, cases may be referred to MA by any Court where proceedings are pending.</p> <p>In many places, neither the <i>Insaaf Committees</i> nor the panels of Musalihat Anjuman were formed during 1st tenure of Local Govts. due to various reasons, including: lack of knowledge of the LGO provisions, lack of commitment, non existence of detailed rules of business for the functioning and operation of MA's, lack of funds and limited role of female Councilors. However, once formed and properly functioning the platform of MA as envisaged under the LGO provides the only community based informal and inexpensive ADR system to tackle the disputes relating to issues of Gender Violence.</p> |
| Goal: | "To assist women and other vulnerable sections of society in improving their conditions through safeguarding and promoting their rights and lawful entitlements." |
| Objectives: | <ul style="list-style-type: none"> ❖ To provide women victims of violence an alternative mechanism, whereby they can obtain gender justice; ❖ To build the capacity of Musalihat Anjuman for dispensing gender-responsive justice; ❖ To enhance public engagement with utilization of the services of Musalihat Anjuman (MA); & ❖ To promote women's awareness of their legal rights and men's active participation |

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| | in ending gender based violence |
| Expected Results – Pilot Phase (2005 -06): | <ul style="list-style-type: none"> ❖ Establishment of Musalihat Anjuman in all four Provinces (2 districts per Province) on pilot basis; ❖ Gender balanced composition of MA members; ❖ Drafting & approval of Rules of Business; ❖ Network of NGOs having legal aid, women right experience to develop curriculum and strengthen capacity of MA in legal issues and dispute resolution; ❖ Amicable settlement of disputes received by MAs; ❖ Mobilization of Judiciary, Police and Political reps to advocate the use of MA and to ensure/monitor a just process of dispute resolution through Musalihat Anjuman Justice Advocates(District level); & ❖ Materials regarding legal awareness developed on women and citizen rights and advocating the role of men in curbing gender violence |
| Implementation Strategy: | <p>The Project achieved its desired objectives through realization of laid down outputs and implementation of activities as per work plan approved during its 1st NSC meeting held on 7th Sept. 2005. The above results were achieved during the first phase of the Project at the Federal as well as the four Provincial levels in the eight selected pilot districts, along with the following:</p> <ul style="list-style-type: none"> ❖ Establishment of Project Management Unit, at Federal and Provincial levels; ❖ Regular monitoring of the Project by UNDP and MoLG&RD to identify and resolve Project management and implementation issues. ❖ Preparation of quarterly (QPR) and Annual Progress Reports (APR) by the Project and submitted to UNDP and other concerned stakeholders. ❖ Coordination between the different Projects under Gender Support Programme, so that there is no duplication of activities. |
| Project Up scaling/Extension (2007 – 2011) | <p>Due to tangible results achieved by the Project during its pilot phase (2005 – 06), the Project up-scaling and extension has been approved by Economic Affairs Division (EAD) and UNDP from 2007 – 2011. In continuation of the work underway in the initial 08 pilot districts, a total of 12 additional districts have been included, making a total of 20 Project districts. Total cost of the Up-scaled Project is US \$ 7.440 million.</p> |
| Role of NSC: | <ul style="list-style-type: none"> ❖ To monitor and guide the project implementation. ❖ Responsible for approving the Project annual work plan. ❖ The NSC shall meet at least once a year and when the need arises. |
| Composition of NSC: | <p><i>Chairperson:</i> Secretary, MOLG&RD, GoP <i>Members:</i> Representative of Ministries of SW&WD, Law, Justice & Human Rights, NRB, UNDP, Provincial Secretaries LG&RD, Zila Nazim's (of selected districts), 1 rep each from Provincial MASS, Representatives of Law Enforcing Agencies, & National Project Manager <i>Secretary:</i> National Project Director/DS (Dev.), MoLG&RD, GoP</p> |

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| <p>Purpose of 4th NSC Meeting:</p> | <p>To review and endorse the following:</p> <ul style="list-style-type: none"> ▪ Project progress during 2007; ▪ Project Work Plan & Budgets for 2008; ▪ Endorsement of newly selected districts by Provincial Governments for Project Up scaling/Extension (2007 – 2011) & NSC re-notification; & ▪ Future strategies, including additional funds on cost-sharing basis for the Project. |
| <p>Project Outputs & Key Activities (& Results):</p> | <ol style="list-style-type: none"> 1. <i>“Constitution and mobilization of the MAs in all Union Councils in the selected districts”</i> <ul style="list-style-type: none"> ■ Management capacities of the LG&RD built (PMUs established in 2005) ■ District mapping and selection of two districts per province carried out (Mapping completed/findings printed and shared; Pilot Districts selected by Provincial Govts.) ■ Draft Rules of Business for MA agreed upon by stakeholders and receive final approval (Approved by NSC - 26th Nov. 2005; vetted, notified, translated, printed and disseminated by Provincial Governments/PPMUs in 2006) ■ MA’s established in the Project selected districts in all four Provinces (468 MAs/MJs notified by District Govts. in Pilot Phase and 535/583 in Up-scaled Phase in all UCs of Project districts except Nowshera; women representation ensured as per RoBs) 2. <i>“Musalihat Anjumans capacity built to dispense gender justice at the community level”</i> <ul style="list-style-type: none"> ■ A network of NGOs (having demonstrable track record in legal rights awareness) strengthen MAs established, i.e. Musalihat Anjuman Support Services (MASS) (MASS notified by Provincial Govts.; MoUs signed; Trainings on Consolidated Training Modules completed in all UCs of pilot districts, approx. 7,000 stakeholders trained; Provincial Govts./PPMUs to update NSC about plan for newly selected districts) ■ Formal agreement reached with the Training Directorates of LG&RD Departments for carrying out capacity building activities. TNA for MA/ mentors and development of training modules (TNA at Federal level through MASS partner/s was to be initiated in 2007, however TNA has been rescheduled to 2008, due to budget constraints); Provincial Govts./PPMUs to update NSC on linkages with Trng. Directorates) ■ MA members, capacity built on LGO 2001, gender sensitization and issues of gender violence (Two consolidated modules on Gender Sensitization and Legal Literacy revised/PPMUs to update NSC) ■ Union administration trained in ensuring office/institutional support to MA (UA trained in monitoring and record keeping; record keeping registers, computers, software, stationery, etc. provided; District level Focal Person/s (DFPs) notified and Computer sets with printers/fax/scanner/photocopier provided by the Project in all 20 districts; Provincial Govts./PPMUs to update NSC) 3. <i>“Partnerships between judiciary, police and Musalihat Anjuman for accountable, fair and equitable dispensation of justice”</i> <ul style="list-style-type: none"> ■ Musalihat Anjuman Justice Advocates (MAJA) supports and monitors MA performance to ensure fair dispensation of justice (MAJAs notified by Provincial Govts.; MoUs signed; activities rescheduled to 2008; Provincial Govts./PPMUs to update NSC) ■ Networks with district level bodies and judiciary including Criminal Justice Coordination Committees and Bar Associations established and to minimize the menace of gender violence (Linkages established; Coordination meetings |

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| | <p>regularly held; Provincial Govts./PPMUs to update NSC)</p> <ul style="list-style-type: none"> ■ Awareness raised about the effective role of MAs through MAJA (Part of MAJA's Work Plan; several awareness raising campaigns at PPMUs & District level held, including: TV & radio talk shows, literature dissemination, news releases, press briefings, newspaper supplements, stage theater, etc. FPMU providing technical back-stopping; Provincial Govts./PPMUs to update NSC) <p>4. <i>"Community Advocacy for legal rights of Women and Men's role in ending violence"</i></p> <ul style="list-style-type: none"> ■ Legal based and gender rights material published and distributed (FPMU providing technical back-stopping; Part of MAJA Work plan; Provincial Govts./PPMUs to update NSC) ■ District level forums involving judiciary and elected representative to advocate and role of men in addressing gender violence (FPMU providing technical back-stopping; Provincial Govts./PPMUs to update NSC) ■ District specific advocacy strategy for safeguarding women rights launched (Advocacy & Communication materials being developed and disseminated by FPMU through PPMUs & providing technical back-stopping, as required) |
| <p>Output-wise Project Progress in 2007:</p> | <p>1. <i>"Constitution and mobilization of the MAs in all Union Councils in the selected districts"</i></p> <ul style="list-style-type: none"> • 3rd NSC meeting held on 10th Jan. 2007, which approved Project progress in 2006, work plan and budgets for 2007. Similarly, PSC meetings were held at each PPMU to review/endorse progress of Provincial chapters; • Annual 3rd – Party Audit held during 2nd quarter of 2007. Audit Report submitted by Auditors to UNDP CO & Project cleared, except some minor observations; • A serious resource crunch caused UNDP to curtail planned/approved GJTMA Project budgets/ expenditures in 2007 up to 60%, and to explore cost-sharing from Government and other sources; Budget from 2007 & activities were shifted to next financial year 2008 • As a result of effective advocacy with District Governments, funds have been allocated for MAs in Districts of Quetta (Rs. 0.538m), Attock (Rs.0.864m), Bahawalpur (Rs.1.255m), Multan (Rs. 1.548m) and Shikarpur (Rs. 0.25m); additional Rs. 0.5 m each has been committed by District Govts. of Multan and Sanghar. Total of Rs. 5.455m • Secretary MoLG&RD has asked all four Provincial Govts. for cost-sharing/allocating additional funds for the Project. Govt. of Balochistan has indicated allocating Rs. 28m for the Project (2008-11) • A documentary film on Project is planned and RFP/ToRs were advertised nationally and 12 technical and financial bids received from interested firms and evaluated. Award of contract finalized/shortly awarded to selected firm in 1st quarter 2008. • Three new districts per Province selected and endorsed by 3rd NSC, after approval by respective PSCs. The Project launches in the following districts carried, except Nowshera in NWFP: <ul style="list-style-type: none"> ■ Balochistan: Loralai, Gawadar, Ziarat ■ NWFP: Kohat, Mardan, Swat (later district was dropped) ■ Punjab: Jehlum, Mianwali, Multan ■ Sindh: Sanghar, Jacobabad, Nawabshah • Districts Nowshera and Sanghar have been replaced with Swat and Mirpurkhas, respectively in NWFP and Sindh by the Provincial Governments |

- A total of **1,003/1,051 (95%)** MAs/MJs have been constituted/notified in 20 selected districts; **535/583 (92%)** MAs/MJs in new districts; efforts underway to ensure 100% women representation in all MAs/MJs. Following are the District-wise details:

| PPMUs (total formed) | UCs/MAs | Pilot and Up-scaled phase Project Districts (total UCs/MAs formed) |
|------------------------|---------|---|
| Balochistan = 132/ 132 | | Quetta (67/67), Lasbela (22/22), Loralai (20/20), Gawadar (13/13), Ziarat (10/10) |
| NWFP = 205/253 | | Abbotabad(51/51), DI Khan (47/47), Kohat (32/32), Mardan (75/75), Nowshera (0/48) |
| Punjab = 418/418 | | Attock (72/72), Bahawalpur (107/107), Jehlum (54/54), Mianwali (56/56), Multan (129/129) |
| Sindh = 248/248 | | Dadu (52/52), Shikarpur (50/50), Sanghar (55/55), Jacobabad (40/40), Nawabshah (51/51) |

- A total of **4,175 / 5,763 (72%)** disputes have been amicably resolved in 08 pilot and 01 new district of the Project until end 2007. Province-wise details are:
 - **Balochistan** **344 / 345 (100%)**
 - **NWFP** **325 / 350 (93%)** – Data for Nov./Dec. awaited
 - **Punjab** **3,101 / 4,663 (67%)**
 - **Sindh** **405 / 405 (100%)**

(Note: As per RoBs, most of the cases relate to domestic violence, family/matrimonial & domestic disputes, property/land (including inheritance, irrigation), financial matters, forced marriage & labour, etc.)

- Analysis of disputes received/settled by MAs/MJs suggests an increasing number of cases being brought by women and other vulnerable segments of society;
- ToRs developed and advertised (Internationally)for an International ADR Expert to help develop ADR specific curriculum, conduct ToT, share best practices, etc.; due date for proposal extended to 31st January 2008
- Baseline survey is to “Assess the Access to Justice and Stakeholders satisfaction levels”. The decision of selection of firm by EPPC was deferred by CAP in Feb. 07.
- A study on Project has been initiated by GSP/UNDP CO on “benchmarking of lessons learnt and documenting best practices” in two select districts (Lasbela and Bahawalpur); preliminary findings being shared at 4th NSC
- A scoping study is underway, as a joint initiative of EAD and ADB, which aims at analyzing/documenting and show-casing the best-initiatives (including GJTMAP) from amongst capacity building/development initiatives in the public sector projects
- A proposal amounting to (US \$250,000) was submitted for additional funding to UNDP HQs under the Gender Thematic Trust Fund through an EOI to obtain additional resources for the Project
- A concept note was developed for the M/o Local Government & Rural Development for seeking additional funds for the Project from the Government of Pakistan under KPP.
- Regular monitoring and participation in key events, meetings at Provincial, district

- levels – on-going basis
- District Focal Persons designated, being strengthened and involved in Project implementation, data consolidation/review and monitoring of activities
 - Hiring of Project staff as per Up-scaled Project requirement completed (includes: 04 Provincial Monitoring & Reporting Coordinators; 05 Programme Assistants, etc.)
- 2. *“Musaliha Anjumans capacity built to dispense gender justice at the community level”***
- Consolidated modules on Gender Sensitization and Legal Literacy prepared at FPMU level with Provincial inputs in 2006 being revised and re-drafted; FPMU has provided its written comments to PPMUs and their MASS partners
 - Training/s could not take place in the newly selected Project Districts in 2007 due to lack of funds, these would be taken up in 2008 after signing MoUs with MASS partners in newly selected districts
 - Refresher courses in NWFP (Abbotabad, DI Khan), Punjab (Attock, Bahawalpur), Balochistan (Quetta) and new courses in Sindh (Jacobabad, Mirpurkhas and Nawabshah) were held for MA Conveners and UC Secretaries on monitoring and reporting. District Focal Person (DFP) office staff (02 each) trained on Project monitoring and reporting software
 - Two instructions manuals on Monitoring & Reporting Database (at District level) and Record Keeping (at UC level) have been developed by FPMU, printed and disseminated for improved data management and reporting
 - Project Monitoring and Reporting system developed and institutionalized at Union Council, District and Provincial level. Necessary materials: Registers, stationery, furniture, equipment (computer set along with printer/fax/photocopier/scanner) & trainings provided to selected District and UC staff
 - TNA at Federal level through MASS partner/s was to be initiated in 2007, but delayed due to funding constraints
- 3. *“Partnerships between judiciary, police and Musaliha Anjuman for accountable, fair and equitable dispensation of justice”***
- Judiciary and Police high ups have issued instructions to the subordinate offices for supporting MAs/MJs in particular and the Project
 - Judiciary and Police have started referring cases to MAs for its free, fast, effective and amicable settlement at grass roots level (PPMUs to update on exact figures in each district/Province)
 - Orientation of Police & Judiciary carried out in new Project districts in Punjab, NWFP and Balochistan on Project and RoBs. Progress review meetings with district judiciary held regularly. Required in new districts of Kohat, Nowshera and Sanghar; refreshers in all districts
 - Pre & In-Service trainings on ADR & Project to Civil Judges cum Judicial Magistrates at Federal Judicial Academy, Islamabad being imparted. A 2nd batch of **51 (07 female) Civil Judges from Punjab** participated and also undertook a field visit to the Project district – Abbotabad to witness MAs/MJs functioning
- 4. *“Community Advocacy for legal rights of Women and Men’s role in ending violence”***
- Awareness raising campaigns at district/sub-district levels through MAJAs & other partners, seminars, advocacy campaigns and press conferences/briefings, etc.

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| | <p>held; Awareness materials such as leaflets, brochures, posters, etc.) printed and disseminated</p> <ul style="list-style-type: none"> • Project website (www.gjtmap.gov.pk) which serves as a knowledge base and databank for all Project materials, reports and updates being regularly maintained, with Provincial inputs and promoted as part of Project advocacy campaign; linked to MoLG&RD website and gaining increased popularity • The Project has been able to carry out no cost activities both on print and electronic media for the promotion of the Project. These have helped enhance Project visibility, ownership and disseminate information and results to its stakeholders • Linkages with media such as BBC, APP, national Newspapers, local FM/Pakistan Radio channels, etc. have been strengthened in order to communicate with the masses directly for raising awareness about Musalihat Anjumans and their functioning resulting in increased number of cases to MAs/MJs; more activities already planned on on-going basis • Project (at FPMU level) being the designated Secretariat for MenEngage Pakistan Initiative has become part of a growing global alliance which aims to engage men and boys in the efforts for gender equality and ending violence. The alliance includes several international organizations, as well as local and national groups with extensive experience in this area. The goal of MenEngage is to increase the number of men and boys reached by interventions that promote and engage them in gender equality and violence prevention. 02 regional consultative meetings held in Islamabad to revisit, review and assess progress of the Pakistan country plan. As a follow-up, National level mapping of potential partners initiated for alliance building, arranged training workshop for Core Group Members/Staff planned on 12-14 February 2008 in order to build in-house/local capacities, share best practices and networking. • Project has also developed, printed and disseminated advocacy materials, including: brochures, leaflets, posters, bill-boards (in Punjab), etc. at community/select districts level <p><i>Over arching:</i></p> <ul style="list-style-type: none"> ▪ 3rd NSC meeting held on 10th January 2007, minutes approved and disseminated; follow-up by FPMU ▪ Facilitated Project Audit by EAD/UNDP for 2006 ▪ Overall Project monitoring, linkages, coordination, advocacy, fund-raising and reporting – on-going basis |
| <p>Budgets & Utilization:</p> | <p>The Project is being implemented with grant resources being provided by the UNDP & its cost-sharing partners - the Royal Norwegian Embassy (NoRAD), Swiss Development Cooperation (SDC) & DFID. The total budget for the pilot phase was US \$ 1.546 m & additional US \$ 7.44m for the up-scaled phase.</p> <p>The UNDP/EAD guidelines as per Project Cycle Operations Manual (PCOM) Version 4.0 are followed for utilization of Project funds, recruitments and procurement, etc.</p> <p>Project financial delivery was 96% in 2005, 93% in 2006, and 97% in 2007.</p> <p>The detailed PMU-wise Project financial summary based on actual expenditures for 2007 are provided in the table below:</p> |

| PPMUs | Budget* | Expenditures Jan. - Dec. 2007 | % Financial Delivery** |
|--------------|----------------|----------------------------------|---------------------------|
| Federal | 224,267 | 220,898 | 98% |
| Balochistan | 178,695 | 177,534 | 99% |
| NWFP | 104,232 | 89,942 | 86% |
| Punjab | 160,678 | 160,455 | 100% |
| Sindh | 87,970 | 86,929 | 99% |
| Total | 775,842 | 735,758 | 97% |

*Project faced severe budget crunch up to 60% reduction in its planned budgets for the FY 2007.

**Inclusive of GMS.

**Work Plan
Priorities for 2005
as approved by
the 1st NSC:**

- ❖ Mapping/benchmarking in Pilot Districts **(Completed)**;
- ❖ NSC/PSC meetings for endorsement of WP 2005 **(done)**;
- ❖ Preparation of model RoBs for MAs and notifications through, etc. **(done)**;
- ❖ Project Launches (Provincial level) **(done)**;
- ❖ Finalization of model RoBs for MAs, consultations and technical inputs **(done)**;
- ❖ Notification of MASS (provincial level) & MAJA (district level) **(done)**;
- ❖ Networking/Coordination with other CSOs, Donors and Ministries/Local Departments, etc. **(Ongoing activity)**;
- ❖ Development of Project Proposal for Donor Agencies for next phase **(done)**;
- ❖ Advocacy and communication campaign **(Resources ascertained/on-going)**;
- ❖ M&E system development (UC – District – Provincial/National level) **(done/Ongoing activity)**;
- ❖ Training modules/ G-1 & G-2 trainings for MAs and line agencies i.e. (Police, Judiciary and Local Administrations of the pilot districts/UC) **(done/completed/planned for 2007)**

**Work Plan
Priorities for 2006
as approved by
the 1st NSC:**

- ❖ Seek donor support for extension/scale up of the project for five years and cover 12 additional districts **(done)**;
- ❖ Continued implementation of Project Advocacy and Communications strategy & M&E system (developed during 2006) **(Underway/planned)**;
- ❖ Project evaluation of present pilot phase jointly by GoP and UNDP **(Third Party Evaluation completed/done)**;
- ❖ Continued strengthening/capacity building and linkages of MAs through MASS & MAJA **(Ongoing activity)**;
- ❖ Awareness raising campaigns through MAJA with support of MAs **(done/ongoing activity)**;
- ❖ Documentation and dissemination of lessons learnt and best practices **(planned/expert hired by GSP/planned for 2007/completed)**;
- ❖ Institutionalization and capacity building of UCs for support to MAs **(done/ongoing activity/PPMUs to update)**;
- ❖ Ongoing monitoring and evaluation of Project activities through NSC/PSC and Federal PMU **(ongoing activity/planned for 2007)**
- ❖ Project audit by EAD and UNDP **(done)**

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| Action Points approved by the 2nd NSC for 2006: | <ul style="list-style-type: none"> ❖ Approval of 'Model Rules of Business (RoBs) for MAs (done) ❖ Notifications of RoBs for MAs by Provincial Governments (done) |
| Action Points approved by the 3rd NSC for 2007: | <ul style="list-style-type: none"> ❖ MoLG&RD would explore possibility of additional resources from Government/donor sources for the Project requirements/further up-scaling (partially done/on-going) ❖ NSC to be re-notified as approved to include representatives (Zila Nazim's) from newly selected districts (done) ❖ Project progress during 2006 to be reported in the Project Annual Progress Report (on prescribed format from UNDP) (done) ❖ Work Plan Priorities Matrix & Budgets for 2007 approved and to be communicated to relevant stakeholders (done) ❖ Newly selected districts by Provincial Governments for Project Up scaling/Extension (2007 – 2011) approved, however, Provincial/District Governments must ensure all possible support to the Project as per Project Document (done/ongoing) ❖ Endorsed findings of District Bench-Marking Report 2005 and report printed as per ToRs of consultancy awarded (done) ❖ Approved proposed Monitoring & Reporting mechanism to be implemented with support from District and Provincial Governments for regular progress reporting on prescribed formats. These may be updated, in light of Project requirements/amended RoBs, etc. (if required) (done/ongoing) ❖ Endorsed draft Advocacy & Communications strategy outline for further action (done/implementation ongoing) ❖ Approved National level Up-scaled Project & Website launch ceremony (Could not be held/Lessons sharing workshop being planned for 2008) ❖ Additional support to Provincial PPMUs to be taken up by FPMU with UNDP CO for additional funds allocation and hiring as per PCOM 4.0 (Done/04 PM&RC hired at each PPMU level) ❖ FPMU to prepare ToRs and engage consultancy services as per PCOM 4.0 for a legal review to study and propose necessary amendments for reconciliation required between the LGO provisions viz. Musalihat Anjumans with related laws (Muslim Family Act, Small Claims Ordinance, etc.) (Planned for 2008) |
| Challenges during 2007: | <ul style="list-style-type: none"> ❖ Financial and administrative support from UCs/Districts Govts. to MAs as envisaged under Project Document. Support/ownership from DFPs & UC Secretaries an issue in certain areas. Parallel system established by Police in few districts in NWFP ❖ Institutionalization of monitoring system at UC& district levels, proper record-keeping and regular feedback from UCs to districts to Provincial/National levels ❖ MAJAs effective role in coordination/networking between MAs, Judiciary, Bar, Police, Jail Authorities, CSO, etc. at district level ❖ Social taboos and political pressures/influences & continuity of LG system post next general elections ❖ Programme/Financial delivery hampered viz. work plan due to budget constraints ❖ Overall political/judicial crisis during 2007; security situation/risks (in NWFP) and natural disasters/floods (in Balochistan & Sindh) – two districts had to be changed ❖ Staff turn-over and lack of technical expertise for ADR |
| Points for consideration by 4th NSC Meeting: | <ul style="list-style-type: none"> ❖ To review and endorse the Project progress during 2007; ❖ Project Work Plan & Budgets for 2008; ❖ Newly selected districts of Nowshera and Sanghar by Provincial Governments for |

- Project Up scaling/Extension (2007 – 2011);
- ❖ Endorsement of NSC re-notified to include reps (Zila Nazim's) from newly selected districts & police rep. from NWFP;
 - ❖ Explore possibilities of additional funds for Project as cost-sharing;
 - ❖ Review findings of GSP's Benchmarking study outline for further action;
 - ❖ Planned Project audit for 2007 by EAD and UNDP

List of Existing & New Districts Selected by Provinces:

| PROVINCES | EXISTING PILOT DISTRICT (2005-06) | NEW DISTRICTS FOR UP-SCALING (2007-11) |
|--------------------|-----------------------------------|---|
| Balochistan | Quetta Lasbela | Loralai Gawadar Ziarat |
| NWFP | Abbotabad D.I.Khan | Mardan Nowshera (replacing Swat) Kohat |
| Punjab | Attock Bahawalpur | Multan Mianwali Jehlum |
| Sindh | Dadu Shikarpur | Sanghar (replacing Mirpur Khas) Jacobabad Nawabshah |